

Scott, et al v. Clarke, et al 3:12-cv-36 March 8, 2021

UNITED STATES DISTRICT COURT
FOR THE WESTERN DISTRICT OF VIRGINIA
CHARLOTTESVILLE DIVISION

CYNTHIA B. SCOTT, et al.,

CIVIL ACTION 3:12-CV-00036
MARCH 8, 2021 10:00 A.M.
MOTIONS HEARING VIA ZOOM

Plaintiffs,

viii

HAROLD W. CLARKE, et al.

Before:

Defendants.

UNITED STATES DISTRICT JUDGE
WESTERN DISTRICT OF VIRGINIA

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Proceedings recorded by mechanical stenography. Transcript produced by computer.

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1 (Proceedings commenced, 10:00 a.m.)

2 THE COURT: Heidi, you may call the case, please.

3 CLERK: Yes, Your Honor.

4 This is Civil Action Number 3:12-cv-36, Cynthia B.
5 Scott and others versus Harold W. Clarke and others.

6 THE COURT: Plaintiffs ready?

7 MR. HOWARD: We are, Your Honor.

8 THE COURT: Defendants ready?

9 MR. SCHNETZLER: Yes, Your Honor.

10 THE COURT: Okay. I'll remind any members of the
11 public that under Standing Order 2020-12, the Court's
12 prohibition against recording and broadcasting court
13 proceedings remains in force. Attorneys, staff, and members of
14 the public accessing this hearing today may not record or
15 broadcast it.

16 We are here today on a regularly-scheduled status
17 conference to assess the state of FCCW's compliance with the
18 terms of the settlement agreement. I thank the parties for
19 their submissions in advance of this hearing, which I -- and I
20 have reviewed those submissions.

21 Before we begin, I'll just make a few preliminary
22 remarks. First, as the parties' filings reflect, the case is
23 in some respects in a transitional period. The court appointed
24 Dr. Homer Venters as the new compliance monitor after
25 Dr. Scharff's resignation as monitor. I understand that

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1 Dr. Venters has already requested documents and intends to
2 visit FCCW this month, and that should be interesting.

3 Second, this transitional period should serve as a
4 stark reminder about the length of time there has not been
5 complete compliance. The settlement agreement was approved in
6 2016. We are now over five years after settlement, and all the
7 parties should take the opportunity and redouble their efforts
8 to quickly and sustainably hit the benchmarks.

9 Pursuant to the court's briefing schedule, the
10 parties have filed their briefs. I think I'll hear from the
11 plaintiffs first.

12 MR. HOWARD: Yes. Good morning, Your Honor. Ted
13 Howard for the plaintiffs.

14 Your Honor, with regard to the defendants' status
15 report filed on February 8th, there really are sort of three
16 main points that I think the plaintiffs would like to emphasize
17 at this point. The first is that despite the fact that it was
18 filed on February 8th and does address COVID-19 outbreak issues
19 that were -- that arose in November and December of 2020, there
20 was a significant additional outbreak in January carrying over
21 into February that is not addressed at all in the defendants'
22 status report. It's a little concerning and a little
23 perplexing as to why that would be the case.

24 As of February 8th, the date on which the defendants'
25 status report was filed, VDOC's online reporting with regard to

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1 COVID-19 indicated that there were 144 active cases at
2 Fluvanna, including one hospitalization. Now, certainly as of
3 today, it appears that that number has come down quite a bit,
4 which is, you know, something we're all grateful for. But the
5 failure of the defendants to address the major outbreak in
6 January and February is concerning. That's particularly so
7 because --

8 THE COURT: You mean to address it in the report, not
9 to address it --

10 MR. HOWARD: I mean in the report, yes, Your Honor.

11 THE COURT: Okay.

12 MR. HOWARD: It's particularly concerning to us,
13 among other reasons, because as regards the November and
14 December outbreaks that were addressed in the report, it
15 appears that the source of the infection, the originating
16 infection that caused the outbreak, was with staff in three of
17 the four instances, and a prisoner transferring in from another
18 facility in the fourth instance. And the report does not seem
19 to address in any way what measures Fluvanna has adopted or is
20 implementing to try to, you know, prevent those sources of
21 infection from having an adverse impact on the prisoner
22 population. And we have no information about what the sources
23 were of the infections that caused the January outbreak.

24 We also have some significant concerns, which we have
25 outlined at pages 4 through 8 of our report filed on

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1 February 22nd, about what we've heard from our clients, and
2 indications that as regards the quarantining practices being
3 utilized at the prison, that they don't seem to have been
4 effective in preventing further spread, and they don't seem in
5 some instances to actually even align with the published
6 written protocols and guidelines that VDOC has made available.
7 That concerns women being transferred to so-called yellow zones
8 where they don't appear to have been exposed or infected when
9 they got there, but it appears that they were infected while in
10 the yellow zone as a result of commingling with others who were
11 reporting signs and symptoms of infection. And as regards the
12 red zones, where women with confirmed positives have been
13 transferred, there are significant concerns with regard to the
14 fact that there aren't call buttons in those cells. Women have
15 to undertake extraordinary measures to actually get someone's
16 attention if they need medical care, etc. So there are still
17 some very significant concerns that the plaintiffs have with
18 regard to COVID-19 issues.

19 We would also note that although Dr. Venters has been
20 in touch with the prison requesting specific documentation with
21 regard to certain practices and procedures that they utilize
22 with regard to COVID-19, and certain data with regard to
23 results, to the extent that he has been provided with those
24 documents, they were not provided to the plaintiffs.

25 The second point I'd like to just touch on briefly,

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1 Your Honor, is that pages 3 through 10 of the defendants'
2 status report of February 8th catalogs a whole laundry list of
3 representation -- or contains a whole laundry list of
4 representations with regard to measures that are said to have
5 been undertaken in order to address issues of noncompliance or
6 partial compliance as of the time that Dr. Scharff issued his
7 last report before he withdrew. The concern there is just that
8 it's just a string of representations. There are no citations
9 to documents, and no documents have been provided to support
10 those representations. So we're left with essentially having
11 to take defendants' word for the fact that those measures were
12 actually undertaken.

13 And lastly, the continuing problem is that there is
14 just no measuring mechanism by which to evaluate what the
15 defendants say that they have done and are doing. This is a
16 critical point that we emphasized in connection with our
17 concerns about Dr. Scharff, that he had failed to articulate
18 clear metrics by which actual progress towards compliance could
19 be evaluated, and/or we could actually make a judgment when he
20 said that they were either in compliance or partially compliant
21 as to what that actually meant. And it really underscores how
22 critical it will be, hopefully as soon as practicable, for
23 Dr. Venters to establish those metrics by which we can actually
24 evaluate where things stand, what progress is being made, and
25 how far we still have to go.

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1 So those are the -- those are the major points that I
2 wanted to address, Your Honor. If you have any questions, I'd
3 be happy to try to take them on.

4 THE COURT: Okay. Are you saying that you're getting
5 less information today than you were --

6 MR. HOWARD: No, Your Honor.

7 THE COURT: -- months ago?

8 MR. HOWARD: I think it's fair to say that our
9 complaint has always been -- or at least has fairly
10 consistently been -- that, you know, our principal, and in many
11 instances only, source of information with regard to what's
12 actually happening at the prison with respect to medical care
13 on any given day is through the reports that we get from our
14 clients, not as a result of documentation that we get that
15 actually supports the information or the representations made
16 by the defendants in their -- in their papers.

17 THE COURT: Okay. Do you anticipate that you're
18 going to -- there will be problems with your clients taking the
19 vaccine?

20 MR. HOWARD: Your Honor, it's a little difficult to
21 say, because I think, as we pointed out in our report, the
22 information available to our clients to assure them or to
23 reassure them as to the efficacy of the vaccine, you know, its
24 availability, what possible impact it may have on them, they at
25 least tell us that that information has been hard to come by.

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1 THE COURT: Okay. All right. We'll hear from the
2 defendants.

3 MR. SCHNETZLER: Good morning, Your Honor. Nathan
4 Schnetzler for the defendants.

5 Your Honor, I'd like to actually jump straight to the
6 issue you just raised with plaintiffs' counsel, because there
7 seems to be a significant gap of information between class
8 counsel and class. As of late last week, over -- or excuse me,
9 77 percent of the inmates at FCCW have received their first
10 shot. So I would just disagree with the representation that
11 the plaintiffs are expressing, you know, lack of understanding
12 or concern about receiving the vaccine. It's actually much
13 higher than the community rate. And so we're doing very, very
14 well with educating there about the importance of the vaccine.

15 THE COURT: Does plaintiffs' counsel get that
16 information from you, from the defendant, so that they would
17 know the percentage that are getting the vaccine?

18 MR. SCHNETZLER: They have not asked us.

19 THE COURT: Excuse me?

20 MR. SCHNETZLER: They have not asked us, Your Honor.
21 And I don't know where -- what we're -- what system is supposed
22 to be set up that we're supposed to be providing --

23 THE COURT: When did you start administering the
24 vaccine?

25 MR. SCHNETZLER: I'd have to defer to Dr. Targonski

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1 on when administration started, if that's all right.

2 THE COURT: Okay. All right. Go ahead.

3 Well, I'm just saying one of the things -- they
4 raised this issue in their pleadings, and it looks like the
5 information could have been given to them before today just to
6 head off the discussion.

7 MR. SCHNETZLER: Your Honor, if they had asked us --
8 they have not been hesitant to ask us questions about
9 individual women, about individual concerns.

10 THE COURT: Okay. But -- all right. It would
11 just -- when you do something really good, I think you ought to
12 advertise it.

13 MR. SCHNETZLER: Sure, Your Honor. We'll make a
14 point of that going forward. Well taken.

15 Your Honor, with respect to the plaintiffs' concerns
16 about the documents that Dr. Venters requested and that is not
17 being provided to plaintiffs, that's incorrect as well.
18 Dr. Venters has requested the quarterly reports that the
19 facility has done, the mortality reviews, and VDOC's COVID
20 response documents. All those have been provided to
21 plaintiffs' counsel. So I don't know where the representation
22 is coming from that we're not providing that information to
23 opposing counsel. I'm providing, I think almost on a weekly
24 basis, updates to VDOC's statewide manual to plaintiffs'
25 counsel and how VDOC is responding to the pandemic. And again,

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1 you know, the documents Dr. Venters requested, I have not
2 received any follow-up request for any other additional
3 information from Dr. Venters. All that has either been
4 contemporaneously or previously provided to plaintiffs'
5 counsel.

6 And then, Your Honor, with respect to the issues that
7 the defendants focused on in our status report, which of course
8 is the purpose of these hearings, and Dr. Scharff did not find
9 that the defendants were noncompliant in any of the areas the
10 settlement agreement covers. He addressed about a half dozen
11 areas of partial compliance. We addressed those. And I
12 understand that plaintiffs' counsel don't know where the
13 information is coming from with respect to what the defendants
14 are doing to continue to improve the practices at FCCW, but all
15 that information is in the most recent quarterly report we
16 provided them. So again, I'm just at a loss as to why those
17 representations, as they have been called by opposing counsel,
18 don't seem to have any backup when we provided a significant
19 document to opposing counsel prior to filing our status report
20 that outlined those measures that the defendants have been
21 conducting with respect to the areas of partial compliance.

22 So Your Honor -- and with respect to the response to
23 the COVID outbreak, our report did go through the January
24 outbreak. I noted that the last outbreak we discussed was one
25 that completed isolation January 18, 2021. Those -- there was

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1 another outbreak, Your Honor -- and it was not listed in
2 there -- that went into February. That is correct. Again, we
3 were working on this right there the beginning of February.
4 Did not have all the data yet for that outbreak. I am happy to
5 report, though, that testing from the women in the yellow
6 zone -- which is where they're quarantined -- this morning
7 found that there were no positive cases in the quarantine at
8 FCCW.

9 And then finally, Your Honor, the last thing I wanted
10 to just address is there have been a number of issues raised
11 with respect to the defendants' response to the COVID
12 outbreaks. One issue we need to point out is that part of
13 perhaps maybe the misunderstanding from plaintiffs' counsel is
14 that they are demonstrating sort of a lack of understanding of
15 how the VDOC's response measures actually are put into place.
16 They're incorrectly using quarantine and isolation
17 interchangeably throughout their status report, which those are
18 two separate concepts that should not be used interchangeably.
19 FCCW is using a program or response plan that has a yellow
20 zone, which is for quarantine, and then a red zone, which is
21 for positive cases that is considered an isolation area. And
22 the plaintiffs continually confuse those two concepts
23 throughout their status report, and it can obviously raise --
24 if you're using the wrong terms, it's mixing up separate
25 responses.

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1 THE COURT: So when someone goes into quarantine, is
2 there a specific time that they stay there? Is it 14 days?

3 MR. SCHNETZLER: There is a time, but there is
4 also -- FCCW has actually implemented a procedure where the
5 women must test out of quarantine. So there is isolation,
6 which is 14 days, and then they have to test out of quarantine.
7 So they must have a negative test in order to be taken out of
8 quarantine. And if I misstated something, I'll ask
9 Dr. Targonski to correct me. And I think I may have misspoken.
10 So I may have to have him correct me.

11 THE COURT: Well, I'm not suggesting that. But I've
12 had this come up in some cases with prisoners in other places,
13 not necessarily the state, that they go into quarantine, and
14 then someone else comes into quarantine when they're about to
15 get out, and then they have had to extend their stay in
16 quarantine. I'm not suggesting that's what's going on with the
17 defendant here. But it seems like you could almost be there
18 forever, and eventually you would get the disease because
19 somebody would come into quarantine who was infected.

20 MR. SCHNETZLER: Right. I would rather, if I could,
21 have Dr. Targonski speak to that so that I don't make a
22 misstatement on that process.

23 THE COURT: All right.

24 MR. SCHNETZLER: So with that, Your Honor, the
25 defendants are anxious for Dr. Venters to begin his first

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1 visit -- I believe it's set up for next week -- and anxious to,
2 as the court has noted, to get this case moving out of the
3 transition period, and to a point where we can see a light at
4 the end of the tunnel, so to speak, with respect to having this
5 case drawn to a close.

6 THE COURT: All right. I have some questions. Are
7 you going to have Dr. Targonski speak?

8 MR. SCHNETZLER: Yes, Your Honor. If now is
9 appropriate, I'd like to have him address a couple of those
10 issues that you raised, if the Court would prefer.

11 THE COURT: Okay.

12 DR. TARGONSKI: So Judge, please tell me if you have
13 something specifically you want me to speak to.

14 I'll start with this idea of quarantine and
15 isolation. Yellow zones are the areas that are used for
16 quarantine. Quarantine is where you take people who may have
17 been exposed or have been exposed, are asymptomatic and not
18 showing evidence of disease, for them to be away from others
19 who have not been exposed in order to reduce transmission of
20 the virus, and watch them more closely to determine if they do
21 develop symptoms. Isolation is the separation of individuals
22 who actually have disease, who are symptomatic who meet
23 criteria clinically as a case, or who have tested positive.
24 And they are separated away from others who have not been
25 exposed, or may have been exposed, in order to prevent them

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1 from clearly spreading the disease further within a population.

2 What happens in a community, frankly, is
3 substantially easier than what happens in congregate settings,
4 as we have all seen with nursing facilities and correctional
5 facilities throughout the country. Our process for managing
6 quarantine and isolation is completely consistent with the CDC
7 guidances for correctional settings based upon our
8 environmental structures, and has been endorsed by the Virginia
9 Department of Health throughout. They have never suggested
10 that we need to do anything differently, or frankly, have been
11 able to get ahead of us on suggesting things differently.

12 I think the biggest challenge is that, as
13 Mr. Schnetzler mentioned, there seems to be a confusion in the
14 plaintiffs' status report regarding how well they understand
15 quarantine and isolation, that they're not the same. They're
16 not interchangeable. There's a couple of pages, I think, where
17 we saw that -- pages 6, 7, and 8 -- and that yellow zones are
18 actually quarantine.

19 So in quarantine we actually have used three
20 different strata for quarantine. There is one quarantine where
21 people may have been exposed to possible cases. That's the
22 lowest level of quarantine. When people go out into the
23 community, there is a risk that when they go to outside
24 appointments -- they're going to a hospital, a doctor's
25 office/hospital in particular -- there's a pretty high

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1 likelihood, relatively speaking, that they could be exposed to
2 a case compared to frankly staying in the facility when there's
3 no cases in the facility, no cases in their wing.

4 The second level is when someone actually -- when a
5 case has developed within a particular wing. Because people
6 move freely throughout their wing, we are not able to tell if
7 they may or may not have had a sufficient contact, and so we
8 end up quarantining the wing. This is also consistent with
9 what the CDC recommends.

10 And then finally we have kind of the highest level of
11 quarantine, and that's roommates. We find that when someone
12 has developed as a case, their roommate has a higher
13 probability of turning into a case. They have an attack rate,
14 a subsequent attack rate, or the proportion of roommates, for
15 instance, who go on to develop disease after exposure is higher
16 than for people that are just in the wing, is higher than for
17 people that go out for outside appointments, is higher than for
18 people who are residents of the facility but haven't been
19 exposed at all.

20 So that constant replenishment of quarantine that is
21 being suggested actually does not occur with us. What occurs
22 is that if you're in a quarantine area and a subsequent case
23 develops, then the clock has to reset for the people in that
24 quarantine because a case has developed. It's not that people
25 with infection are being brought into those areas. It's that

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1 cases develop within those areas, and we have to -- we have to
2 be cautious about how we view the potential risk, then, for
3 those individuals. So we have had some ladies absolutely who
4 have been in quarantine because cases have continued to develop
5 over time.

6 I think in December the plaintiffs' attorneys
7 actually recommended that we should be shortening quarantine,
8 and we thought that was a terrible idea. It was not something
9 that we felt the literature supported. We did not do it. And
10 the CDC subsequently came out and agreed with us, in
11 correctional settings, that it was not a good idea to do that.

12 We also have increased the frequency of testing that
13 we do, because we found that some people don't recognize they
14 have symptoms, or some people don't want to report symptoms.
15 So we have increased the frequency of testing to improve the
16 ability to identify cases as early as possible. The CDC has
17 also subsequently recommended that in correctional settings.
18 It was something that the FDA was suggesting, frankly, back in
19 the fall as it related to long-term care facilities. So we
20 have been kind of pushing the limits of technology to do that.

21 We also have been aggressively using antigen tests
22 because we get the results immediately. The plaintiffs'
23 attorneys had raised concerns and suggested we should be using
24 RT-PCR, the genetic tests. But they didn't take into account
25 that the genetic tests, unfortunately, with the volume of

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1 testing that's increased in the community, can take up to five
2 days before results can be returned. And you can imagine if we
3 do a test on someone and wait five days to see if they're
4 positive, we are really at risk of spreading illness throughout
5 those populations. So increased our frequency of testing and
6 our use of point-of-care testing.

7 We have done all of the comparative studies. I don't
8 know that other correctional settings have done this, but we
9 did the comparative studies between the commercial genetic
10 tests and the tests that we're using in-house to make sure we
11 can understand reliability, take that very seriously. And we
12 understand the reliability of those tests and how to interpret
13 them. And we talked about that in the most recent quarterly
14 report as well, because it's an important message to share with
15 other correctional settings, and, frankly, with the community.
16 University of Virginia has appreciated when we've shared that
17 with them to help them understand, and we've had discussions
18 with other correctional settings as well.

19 So I think that -- I think that what I'm reading is
20 really more confusion on the concepts than some type of
21 subterfuge or withholding of information, frankly, on the part
22 of FCCW. And, you know, everything we're doing has been in
23 line with, if not ahead of, frankly, the CDC and VDH. You'll
24 recall we innovated on masks. We innovated on extending
25 screening criteria, the front entry screening. We started

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1 testing out of quarantine back in September before CDC was
2 suggesting that. I've already mentioned the other things that
3 we do, our vital sign checks. We have expanded that. And we
4 do more than the CDC, frankly, asks for. We have developed
5 exercise programs for the ladies in quarantine so they're not
6 getting sarcopenia, muscle loss, kind of wasting away, getting
7 sicker if they have to be in quarantine. We've developed
8 post-COVID care. They call it long-haulers, people who have
9 symptoms after the acute COVID episode. It's really called
10 post-acute sequelae of COVID. We've worked with physical
11 therapy on our patients before they even come out of isolation
12 to be assisting them with physical therapy, and moves to the
13 infirmary for the ladies who may have had a little bit more
14 challenge in order prevent them from having longer-term
15 sequelae of COVID.

16 When you look at -- you know, when you look at what
17 we're doing, if we had been doing a bad job at this, we would
18 have had bad outcomes. Now, I know Ms. Ellis had said she
19 thought it would be a miracle if nobody died from COVID. Thank
20 goodness -- and I agree with Mr. Howard -- we're all very
21 grateful we have not had a patient die of COVID. And frankly,
22 if you look at our hospitalization rates even, if you look at
23 hospitalization rates at FCCW from December through now, which
24 includes that outbreak in December and January and an outbreak
25 that -- the reason I didn't put the outbreak in January in the

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1 quarterly report was because the quarterly report goes through
2 December 31st. I have no problem sharing information if people
3 ask. But if an assumption is made that the quarterly report
4 dates are going to change -- we said what the quarterly report
5 dates are, and I'm trying to stick to something that our staff
6 understands as well, because they're also stakeholders expected
7 to read and understand these quarterly reports. The outbreak
8 that started in January, if you combine the two, about 495
9 cases total. Definitely a large amount of COVID. But if you
10 actually look at the epidemic curves for our community -- and
11 the Kaiser Family Foundation and other organizations have
12 identified that the biggest factors influencing the development
13 of COVID in congregate settings is, of course, what's happening
14 in the community. I absolutely agree with Mr. Howard; it
15 doesn't spontaneously generate like flies from raw meat, COVID.
16 It's imported. We had reception cases imported. We actually
17 had one lady who went for an outside appointment and acquired
18 COVID there, unfortunately, despite that it ought to be low
19 risk. And then, of course, if it has come in, it's either
20 staff have brought it in or there's contamination. And we work
21 really hard to minimize contamination with things being brought
22 into the facility.

23 Nonetheless, our hospitalization rates are less than
24 1 percent. And if you look at the hospitalization rates around
25 the United States just for the average age group that we have

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1 here, 18 to 49 year-olds, our hospitalization rates, frankly,
2 are anywhere between three and five times lower than what's
3 being seen around the country for COVID cases. So the work
4 that we're doing here to keep people healthy while they're
5 having COVID is working. We're not having to send people,
6 thankfully, to the hospital. And it's not because we're
7 keeping them here and abusing them. It's because we're
8 aggressively working to prevent them from having the symptoms
9 that would require them to have to be hospitalized.

10 Most of what we've seen the last two -- you know, the
11 last two months has been different than September where it was
12 a lot of GI stuff. Most of what we're seeing has been upper
13 respiratory, runny noses, sore throats, congestion. We've had
14 a number of ladies that were at risk of dehydration, and we've
15 been trying to manage them aggressively, because we found that
16 that's one of the greatest risks for people getting ill. The
17 cases that went -- unfortunately, every single lady that ended
18 up having to go to the hospital had asthma or COPD. Not
19 completely unexpected. And so there's still things we're
20 learning. And we're trying to share that not just across the
21 DOC, but nationally as well, so other people can keep their
22 antenna up and manage things the right way.

23 I hope that answers that for you.

24 THE COURT: Okay. Are you getting any resistance
25 from the inmates to the vaccine?

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1 DR. TARGONSKI: Actually, that's a great question. A
2 tremendous amount of resistance early on, and the -- oh, so let
3 me tell you -- I actually think this is a good thing -- we
4 received our first doses of vaccine for distribution in
5 Phase 1A, which was to healthcare providers and kind of a
6 certain subset of severe illness patients on January 6, if I'm
7 not mistaken. And I have to admit I was kind of hacked off
8 about that. I actually thought a much better strategy would
9 have been, frankly, to give it to the patients in correctional
10 settings and congregate settings, if our goal was to prevent
11 transmission, versus keep people in positions to reduce
12 mortality solely.

13 Now, I had the chance to meet with the Secretary of
14 Public Safety Moran in December, as well as representatives of
15 VDH, Lilian Peake, who I have worked with previously here in
16 the health district. And I want to say that I think they
17 actually did a really good job advocating for patients in
18 correctional settings, because I presented evidence and a
19 philosophy around why we needed to vaccinate patients in
20 correctional settings. And Secretary Moran I believe worked
21 really hard. The initial plans were for the patients in
22 correctional settings to be Phase 3, which means they still
23 wouldn't even be eligible, but he got them moved up to Phase
24 1B, I believe -- of course, along with other people too. So
25 that gave us the opportunity to start to vaccinate a little

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1 bit -- obviously a lot earlier. So we were vaccinating roughly
2 by the middle to last third of January. And when we look at
3 the epidemic curve, the outbreak in January, you can actually
4 see that there has been an impact of the vaccine in helping
5 drop that curve fast towards the end, and get us to where we
6 are today with no cases of COVID and no patients in quarantine
7 for COVID.

8 So the resistance that we saw to the vaccine early
9 was the same as we see in the general population. It is:
10 Don't trust the government, afraid of side effects, and the
11 vaccine is too new. People don't trust it. So we did -- the
12 DOC had its own kind of advertising campaign on this,
13 information education campaign. And then I did videos, and we
14 did face to face with people, and answered questions in the
15 yellow zones. Red zones, unfortunately, it was too late. I
16 was really discouraged by that; we couldn't have prevented more
17 cases. But what we saw over time was that resistance waned
18 substantially. And so I think, you know, we've been accused of
19 not providing education. And the reality is our ladies were
20 sophisticated enough to be discouraged by the emergency use
21 authorization not accurately representing the true process that
22 the FDA goes through for a slower and more detailed look at
23 vaccines. So they're sophisticated enough to have picked up
24 this information; and, in fact, the advertising on COVID
25 vaccine that LAJC was doing where they're asking, if people

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1 have questions, to go to LAJC to get their questions answered
2 has mistakes in some of these areas about emergency use
3 authorization process and other things. And our ladies picked
4 that up. So they questioned us a lot.

5 And what we've got right now is 77 percent of our
6 population who are eligible have received the vaccine. That is
7 substantially higher than the general population. It is
8 embarrassingly higher than healthcare workers in the United
9 States. And I think it speaks to the attention that the ladies
10 expect to this issue, as well as their willingness to listen to
11 us.

12 The, you know, reports for decades -- and I have
13 published on this -- the provider endorsement to vaccination is
14 the single greatest factor that influences vaccine receipt.
15 And we have endorsed the vaccine here. And I'm not going to
16 say all of the ladies trust us, because they don't, but the
17 ladies -- many of the ladies -- most of the ladies, I believe,
18 do trust us and trust our intentions with this, and they've
19 received the vaccine. And it's contributed to the reductions
20 that we're seeing now. They're getting good education.
21 They're questioning us about the right things. They are
22 allowed to question us. They have access to us.

23 I was in one of the quarantine wings about a week
24 ago, and the ladies were giving me all kinds of ideas of how we
25 should change the vaccination strategy and how we should change

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1 the quarantine strategies. And I welcome that feedback because
2 they're seeing things different than I am. So it helps us --
3 it helps us to do things -- do things better.

4 So we are -- we are -- in fact, I think we -- the
5 plaintiffs' attorneys mentioned that people don't have access
6 to the providers to answer questions, and mentioned they don't
7 have access to treating specialists. And I can tell you that's
8 not true. One of the primary plaintiffs, I guess, in the case
9 actually went and saw her rheumatologist and misinterpreted
10 what the rheumatologist had said about the vaccine, and refused
11 it. And when I saw that she had refused it, I reached out to
12 her rheumatologist honestly to kind of yell at him first,
13 because I thought he told her not to get it, but in fact he was
14 endorsing it. And so I went back to her and I said, You
15 misunderstood your rheumatologist. Here is what we know about
16 your condition. Here is what we know about the medications you
17 take. Here is what we know about the vaccine. I went over the
18 data on people with autoimmune diseases in the clinical trials
19 from Moderna and Pfizer, about 75,000 patients. I reviewed all
20 of that with her. I reviewed with her what her provider had
21 said. We went through his notes again. I showed her his email
22 to me to corroborate that we had talked, and he agreed. And
23 she got the vaccine. And I think it was the right thing to do.

24 So people do have access to their treating
25 specialists. They do have access to their providers. I'm sure

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1 Mr. Howard and Ms. Ellis and their team hear people that say it
2 doesn't happen. And I will never lie to you; I cannot promise
3 that everybody has access the way they want to have access.
4 And I'm sure there are people who will always be unhappy, but
5 really we're doing -- we're doing a very good job here.

6 And all of our metrics around COVID, frankly, are
7 saying that if we're constitutionally inadequate in our care,
8 then our country is constitutionally inadequate. And there is
9 some people who actually might agree with that, frankly. I
10 don't think we're doing a good enough job for everyone in the
11 country, but we are doing a good job here. I think many of the
12 ladies are trying very hard here.

13 THE COURT: Do you have enough vaccine for those who
14 will take it?

15 DR. TARGONSKI: Yeah. We actually have -- the
16 reality is we actually have more than enough vaccine, and we
17 are a distribution hub for some of the other facilities. And
18 one of the ethical challenges I have always been concerned
19 about is as a vaccine hub, you know, I don't want to be put in
20 the position where I have to feel like I'm being selfish and
21 hoarding vaccine here, and then someone else is not getting it.
22 But the reality is that we have more than enough vaccine to
23 distribute not only to all of our patients, but all of our
24 staff, and in addition still be a hub so that the other sites
25 that work with us have enough vaccine to get to all of their

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1 patients and all of their staff.

2 And in addition to that, we have created a network
3 where we can share vaccine across regions. So we had people
4 from southwest Virginia last week that had six extra doses left
5 in a vial that they couldn't use. So we drove and met them
6 halfway to go get the vial and bring it back here so we could
7 use the vaccine here, even though we had enough, because we
8 don't want it to go to waste. If you don't use it within six
9 hours, it's considered no good anymore. We don't want to waste
10 vaccine. So we're even doing those kinds of things to make
11 sure that we're utilizing all of the vaccine as responsibly as
12 possible.

13 I talked to the director of the health district and
14 indicated that if she had extra vaccine, she should let us know
15 and we would find ways to use it, if she was afraid she was
16 going to lose it. We've even talked about doing that for them.
17 If we end up in a weird spot and feel like we've got a couple
18 of doses we don't want to go to waste, we're finding partners
19 to be able to share that with as well. And the DOC has told us
20 it's okay to explore that. Everybody wants to be responsible
21 with this vaccine. It's too important for the community.

22 THE COURT: One of the things that's come up I
23 noticed a number of times is that in one of the -- is it maybe
24 the red zone, that the ladies do not have a push button for
25 call, but have to beat on the bars to attract attention.

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1 DR. TARGONSKI: Yeah, I can let the warden talk about
2 call buttons, but I can tell you I have frankly never gone into
3 the red zone when all of the doors to the rooms were closed.
4 Most of the time that I go into the red zone, all of the doors
5 to the rooms are open. And they're open, and it's requested
6 that the ladies adhere with the protocols, which is not to be
7 out walking around and going to multiple places more than, you
8 know, a person being out for shower, a person being out for
9 phone, a person being out for nursing, or whatever. But it's
10 been rare that I've gone in there and everything is all locked
11 up. If everything is all locked up, frankly, it's been when
12 there's been a request by security to pause, because there has
13 been too much activity and people aren't adhering with the
14 protocols, and everybody kind of goes and does a reset.

15 But, you know, we put our -- frankly, we put our best
16 nurses in there, and I've made it very clear to our director of
17 nursing what I expect from our nurses in the red zone, and how
18 they're going to treat patients. And my expectation is that
19 the nurses are aware of the patients. And they have been. I
20 think some of the things that you're hearing -- the reports
21 that I get at the time that an event occurs are not consistent
22 with the reports that were written into the documents that were
23 shared, frankly. Everybody always has a different perspective
24 on what does and doesn't happen. But, you know, we have nurses
25 checking vital signs every four hours while the patients are

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1 awake. I have told them not to be punitive to the patients.
2 Don't wake people up at 2 a.m. to check vital signs, but
3 they're expected to check on the patients and make sure that
4 they're okay. We've expanded the vital signs because of what
5 we've seen clinically happening. So we do more than the CDC or
6 DOC asks at our facility. We think it's the right thing to do.

7 And could there have been a time when somebody's door
8 was closed and they were banging on the door? Absolutely. I
9 mean, whenever there is a door closed, if it were me I might
10 bang on it too, frankly, because you're closed in. But I have
11 not seen a single instance in the hundreds and hundreds and
12 hundreds of encounters I have had with COVID patients where I
13 couldn't get to a patient, or a patient couldn't get to me when
14 there was a need for that, frankly. So, I mean, the warden
15 might answer otherwise on call buttons and stuff, but honestly
16 I didn't -- I'm not seeing that as an issue in the provision of
17 care.

18 Those rooms, too, those rooms have their own toilets.
19 They have their own running water and stuff like that. So
20 there is -- it's not like people are being deprived. Even in
21 the quarantine zones, the doors are open. We ask the people,
22 please, we don't want people sick. You're in a room so that
23 it's safe for you. One of our big challenges is, you know,
24 constantly needing to ask the ladies -- the day room is closed.
25 Please don't six of you congregate two and three feet apart.

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1 You're going to increase your risk. Please don't go into
2 someone else's room. You need to adhere to the CDC mitigation
3 guidelines. We had asked the plaintiffs' attorneys to endorse
4 that message with us back in December, and they didn't do that.
5 And the ladies don't always adhere with the mitigation
6 strategies. And so we spend a lot of time kind of trying to
7 re-educate and re-request and manage that. And it's part of
8 the correctional environment. It's one of the reasons that,
9 you know, the attack rates are higher in congregate settings
10 than when you have the capacity to simply say, I was exposed to
11 COVID; I'm going to stay in my house and be in my bedroom with
12 bath and have somebody bring me food and kind of hang out.

13 We have provided to the ladies -- they get their
14 JPays, they get their televisions, the ladies who haven't had
15 televisions. When we have extra televisions, we bring extra
16 televisions. They're given -- we have book carts. We've put
17 in the -- they like puzzles and coloring books for activities,
18 and we bring those to people so they don't have to be bored,
19 because they're sitting there for two weeks. We understand.
20 Nobody should like that. But we're trying to do all those
21 things to address the physical, psychological, emotional
22 aspects of COVID quarantine and isolation.

23 THE COURT: All right. Does the defendant have
24 anything else you would like to bring up?

25 MR. SCHNETZLER: Nothing further from the defendants,

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1 Your Honor.

2 THE COURT: All right. I'll ask the plaintiffs, is
3 there any issue that you would like for me to bring up that I
4 haven't?

5 MR. HOWARD: No, Your Honor. I do have some -- a few
6 general responses to what we've heard from the defendants --

7 THE COURT: Okay.

8 MR. HOWARD: -- and Dr. Targonski. But if you --

9 THE COURT: Okay. Go ahead.

10 MR. HOWARD: Your Honor, a couple of things. One is
11 that we do get quarterly reports, and we appreciate those, and
12 they're obligated to provide them. But even the quarterly
13 reports don't have underlying data in many instances. And so
14 we're not in a position to, you know, just confirm as a result
15 of documentation we've been provided the accuracy of
16 representations that are made without citation and without a
17 specific supporting document, as is reflected in the status
18 report.

19 Secondly, if the quarterly report -- the most recent
20 one was for a period concluding in December, which we don't
21 question. But there was a separate outbreak after that of
22 COVID-19 at the prison before February 8th when the defendants
23 filed their status report, then there is no reason and no
24 excuse for it not to be mentioned in the status report.

25 Third, the problem that is reflected in the colloquy

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1 here is -- is fundamental to the situation that we're in. We
2 sent emails to defense counsel indicating that women were
3 expressing concern about the lack of information that they had
4 about the safety and efficacy of the vaccination. Then we hear
5 that all this information has been provided, and as a result 77
6 percent of the population has been vaccinated. Well, why would
7 it be so difficult for them to just tell us that in response?

8 We cannot possibly get this case resolved in the way
9 contemplated by the settlement agreement if we can't have
10 better communication between the parties than we have now.
11 Every inquiry or email that we send them seems to be regarded
12 as an attack of some sort, when all we're asking for is
13 information. We have no reason to complain to you about a lack
14 of information if we're getting it. And we also can make more
15 progress towards that date on which a year of full compliance
16 begins to run if we're collaborating and cooperating with one
17 another, rather than reacting to every single communication as
18 if it's some adversarial attack.

19 And so I really think there needs to be some behavior
20 modification here. And frankly, I mean, all we have to go on
21 is what we hear from our clients. And if they disagree -- and
22 when we tell them in an informal communication, this is what
23 we're hearing; can you please let us know whether it's true or
24 false or somewhere in between, and they don't respond at all, I
25 don't know how we make progress under those circumstances.

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1 Lastly, I guess that I would point out, as we stated
2 in our status report -- and this is at the bottom of page 2
3 carrying over to page 3 -- by email on February 2nd, 2021,
4 Dr. Venters requested from FCCW the following information:
5 One, the current COVID-19 response plan or documents that are
6 utilized by the health and security services for the facility
7 COVID-19 response; and two, updated data on COVID-19 cases from
8 the start of the pandemic to now, including the number of cases
9 identified, the current number of people in quarantine or
10 medical isolation, the total number of COVID-19-related
11 hospitalizations, and the total number of people offered and
12 who have received COVID-19 vaccination.

13 Plaintiffs do not know whether defendants have
14 provided that information to Dr. Venters. We still don't know.
15 We assume that they provided it, because we haven't seen any
16 follow-up emails from him to them asking for it again. But if
17 they did, we didn't get it. So that's an example of a
18 situation in which they could provide us the information at the
19 same time as they provide it to the monitor, and we would know,
20 rather than having to complain about it in a status report and
21 then be told --

22 THE COURT: Okay. Let's stop right there. Can the
23 defendant answer that, why the information couldn't be provided
24 right at the same time?

25 MR. SCHNETZLER: And Your Honor, I mentioned this

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1 earlier. It was information that we had previously provided to
2 the plaintiffs. All the information that I provided to
3 Dr. Venters had been previously provided. So if they would
4 like me to resend that information, I can do that. Dr. Venters
5 requested it. I provided it to him. So I don't know what else
6 I'm supposed to do in that situation. And I have not heard
7 anything -- any additional -- as Mr. Howard said, there has
8 been no follow-up or additional request for other information
9 from Dr. Venters. So if I have neglected to provide anything
10 to Dr. Venters, or that we had not previously provided to
11 plaintiffs' counsel, we would copy him. We copied plaintiffs'
12 counsel on multiple communications to Dr. Venters about the
13 COVID plan. So it did not seem to make sense to me to send
14 thousands of pages of documents to Ms. Howard and Ms. Ellis
15 that had already been previously transmitted to them.

16 THE COURT: Well, when they ask for something you've
17 already sent, at least you could maybe say, Look, I've already
18 sent this to you, look in your file, rather than just not
19 responding.

20 MR. SCHNETZLER: And I'm not -- I mean, Mr. Howard
21 didn't -- or Ms. Ellis didn't request copies of any of the
22 materials that Dr. Venters requested. There was no followup
23 from them.

24 THE COURT: All right. Mr. Howard, would you like to
25 proceed before I interrupted you?

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1 MR. HOWARD: Your Honor, that's fine. I guess the
2 last thing I would say is that because Dr. Venters is here and
3 with us today, if he has any comments on the basis of the
4 information that he has been provided to date regarding
5 COVID-19 protocols or any other observations that he would like
6 to make, we would certainly welcome those.

7 THE COURT: Well, I'm glad to see Dr. Venters here,
8 and I will let him comment. But I hope we can take this
9 opportunity for everyone to commit to doing what needs to be
10 done to bring this matter to a head and bring the center into
11 full compliance.

12 Dr. Venters, any observation you would like to make
13 at this time? You're not required to. I mean, I'm not asking
14 you to speculate, if you don't have -- haven't reached any
15 conclusions or anything, but is there anything you would like
16 to say?

17 DR. VENTERS: No, Your Honor. I'm happy to be part
18 of the team working toward the conclusion that you've
19 referenced. I have an email ready to go that I was just
20 waiting until the hearing today to make sure nothing changed it
21 about my visit, which is next week, which will go over three
22 days. I do have just a couple of additional document requests
23 that I'll include in that email, and I propose the activities
24 that I'll undertake for the visit next week. And so I'm eager
25 to use that time to both identify numerators of what's

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1 happening, and also denominators of what we think should
2 happen, and what we can all agree should be metrics that we can
3 measure on an ongoing basis month over month. So I'm eager to
4 get moving on this case.

5 THE COURT: All right. Thank you. Anyone else have
6 any observation they would like to make at this time?

7 Well, if not, I appreciate all of you getting
8 together with us, and the reports you've filed. And I think
9 we'll look forward to the next few months, and hopefully we'll
10 be able to see a lot of progress.

11 So we're going to adjourn at this time. Thank you
12 very much.

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14 (Proceedings concluded, 10:58 a.m.)
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1 C E R T I F I C A T E

2 I, Lisa M. Blair, RMR/CRR, Official Court Reporter for
3 the United States District Court for the Western District of
4 Virginia, appointed pursuant to the provisions of Title 28,
5 United States Code, Section 753, do hereby certify that the
6 foregoing is a correct transcript of the proceedings reported
7 by me using the stenotype reporting method in conjunction
8 with computer-aided transcription, and that same is a
9 true and correct transcript to the best of my ability and
10 understanding.

11 I further certify that the transcript fees and format
12 comply with those prescribed by the Court and the Judicial
13 Conference of the United States.

14 /s/ Lisa M. Blair

Date: March 9, 2021

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